How will income security and health care financing be affected by population aging; how should they change? An International Perspective

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## Overview

- How do different societies provide for the economic needs of their elderly?
- Primarily a descriptive exercise relying on National Transfer Account data.
  - Health consumption and its finance
  - Labor income of older individuals
  - Funding of the lifecycle deficit, i.e., the gap between consumption and labor income.

# The NTA Flow Account Identity

- Inflows
  - Labor Income
  - Asset Income
  - Transfer Inflows

- Outflows
  - Consumption
  - Saving
  - Transfer Outflows



Source: Mason, Lee, et al., 2009; Lee, Lee, and Mason, 2008.

### Figure 5. Age-specific profiles of per capita consumption and production: Japan, 1984-2004



Source: Ogawa, Chawla, and Matsukura forthcoming.

### Pattern in Japan and Elsewhere Raises Two Important Questions

- What steps should be taken to control health care spending which accounts for most of the increase of consumption at older ages?
- Can policies raise the labor income of the elderly?
  - Age at retirement: Gruber and Wise
  - Productivity of older workers

### Per Capita Health Consumption, Japan, 1984-2004



Note: Long-term care introduced in early 2000s included in 2004a.

#### **Publicly Funded Health Consumption**, Per Capita Values, Age 55-90+ - Austria Brazil 0.7 --- Chile 0.6 China Relative to mean YI(30-49) --- Costa Rica 0.5 Finland --- Germany 0.4 Hungary 0.3 Japan Mexico 0.2 S Korea 0.1 Slovenia Taiwan 0 Uruguay 90 55 75 85 60 65 70 80 US

#### Source: www.ntaccounts.org.



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Note: Synthetic cohort values calculated using L(x)/L(55) using the US 2000 life table for both sexes combined. Health spending data: www.ntaccounts.org.

# Summary

- Public spending on health in the US is similar to that in other industrialized countries, e.g., Japan and Germany: high and steeply increasing with age.
- Private spending on health is more important in the US and some developing countries than in other industrialized countries.
- The rise in private spending with age in the US is very steep, but not so elsewhere.

### Labor Income

### Labor Income as a Percentage of Consumption for 65+ (Above Average)



Source: S-H Lee 2009.

### Labor Income as a Percentage of Consumption for 65+ (Below Average)



Source: S-H Lee 2009.

# Summary: Labor Income

- Strongly related to level of development
- Very low in Europe and compared with Japan, Taiwan, and the US.
- Strong disincentives to work due to tax and pension provisions in many European countries.
- Compulsory retirement except in the US.
- Low labor income is partly low participation, but also wages and productivity are very low.

## Reallocation Systems for the Elderly

- Lifecycle Deficit is funded in three important ways
  - Asset-based reallocations
    - Asset income
    - Dis-saving
    - Almost all is asset income; dis-saving is rarely observed.
  - Net public transfers
    - Value of all good and services received through the public sector
    - Cash transfers, e.g., pensions.
    - Less taxes paid
  - Net private transfers
    - Net Inter-household transfers
    - Net intra-household transfers

Reallocations as a share of lifecycle deficit, 65 and older, selected countries, recent year.



#### **United States (2003)**



Source: Lee, Lee & Mason (2007)

### Philippines (1999)



Source: Salas & Rachelis (2008)

#### Thailand (2004)



Source: Chawla (2008)

#### **Mexico (2004)**



Source: Mejia-Guevara (2008)

#### South Korea (2000)



Source: National Transfer Accounts

#### **Taiwan (1998)**



Source: Mason, Lee, Tung, Lai & Miller (forthcoming)

#### Japan (2004)



Source: Ogawa, Mason, Chawla & Matsukura (2008)

#### Costa Rica (2004)



Source: Rosero-Bixby & Robles (2008)

#### Finland (2004)



Source: Risto & Vanne (2008)

### Germany (2003)



Source: Kluge (forthcoming)

#### Austria (2000)



Source: Fuernkranz-Prskawetz & Sambt (2008)

# Patterns and Generalizations

- In industrialized countries familial transfers are modest and typically downward, i.e., from the elderly to their children and grandchildren.
- In Latin American countries, familial transfers are also downward.
- Familial transfers are an important source of support for elderly in Asian countries.
- Developing countries rely more on asset-based reallocations than industrialized countries.
- The US relies more on asset-based reallocations than other industrialized countries.
- Public transfers are much more important in Europe and Japan than the US.
- Public transfers are much more important in Latin America than in developing Asia.

## Age Patterns

- Asset-based reallocations decline and transfers increase with age (except in Finland)
- Familial transfers increase in Philippines, Thailand, Mexico, S. Korea, Costa Rica, and Japan.
- Public transfers increase in Austria, Germany, and the US.
- In Taiwan, public transfers increase among young elderly and familial transfers among old elderly.

# **Reallocation System Issues**

- Incentive and dis-incentive effects on
  - Retirement
  - Saving
  - Human capital investment
- Do systems vary in their risk-sharing features?
- Which systems are most vulnerable to population aging?

### The Endh